

**CITY OF YORK COUNCIL
SUMMONS**

All Councillors, relevant Council Officers and other interested parties and residents are formally invited to attend a meeting of the **City of York Council** at **The Citadel, Gillygate, York, YO31 7EA** to consider the business contained in this agenda on the following date and time

Thursday, 21 March 2019 at 6.30 pm

The Citadel

A Hatton,
Corporate
Director of
Children,
Education &
Communities

N Ferris,
Corporate
Director of
Economy &
Place

D Steel,
Head of
Civic &
Democratic
Services

Monitoring
Officer

M Weastell
Chief
Executive

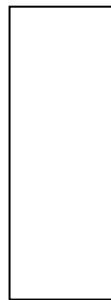
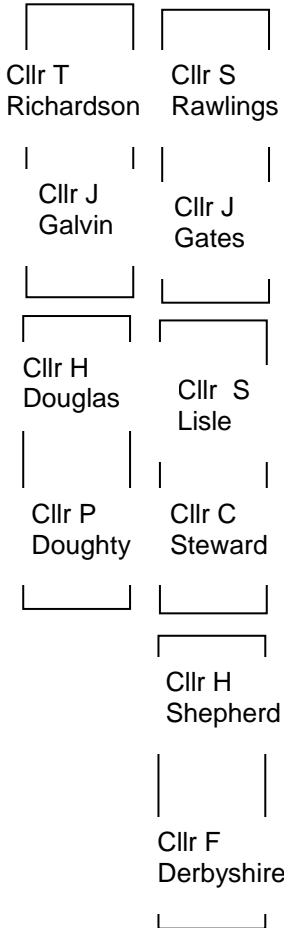
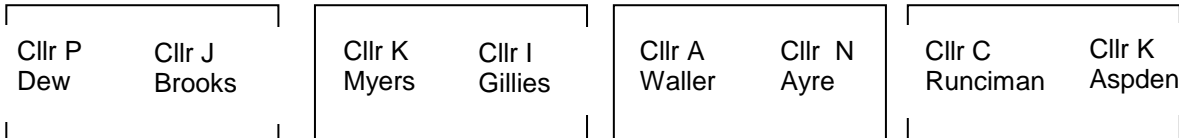
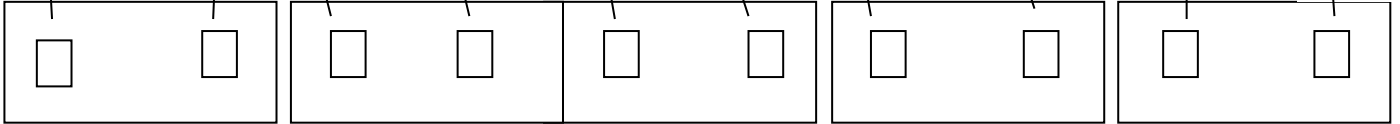
S Houlden,
Corporate
Director of
Health, Housing
and Adult Social
Care

S Stoltz,
Director
of Public
Health

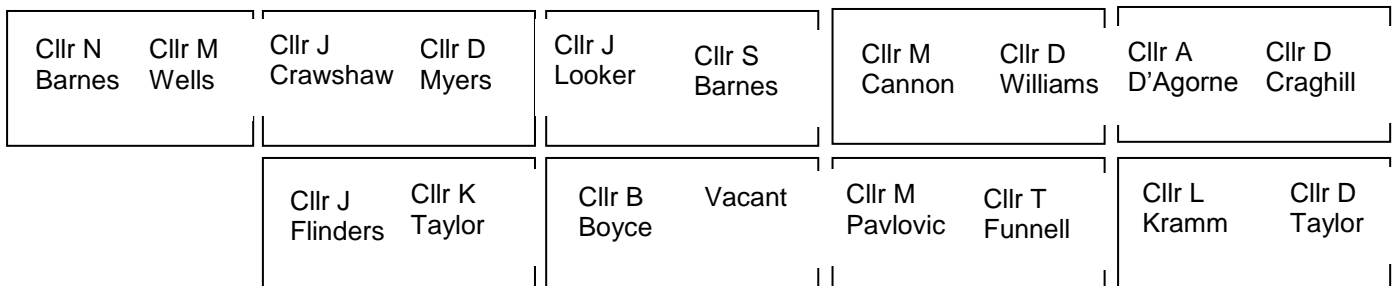
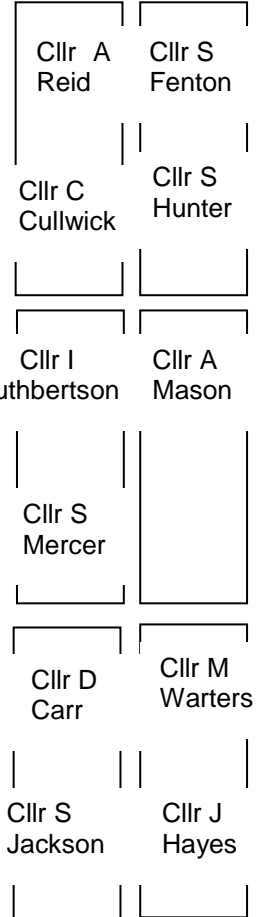
Democracy
Officer

Cllr K Orrell,
Lord Mayor

I Floyd, Deputy Chief
Exec/ Director of
Customer & Corporate
Services



Palantypists



A G E N D A

1. Declarations of Interest

At this point, Members are asked to declare:

- any personal interests not included on the Register of Interests
- any prejudicial interests or
- any disclosable pecuniary interests

which they may have in respect of business on this agenda.

2. Minutes (Pages 1 - 50)

To approve and sign the minutes of the Council meeting held on 13 December 2018 and the meeting of Budget Council held on 28 February 2019.

3. Exclusion of Press and Public

To consider excluding the press and public from the meeting during consideration of Annexes A and B to the report appended to Minute 110 of the Executive meeting held on 14 February 2019 (Chief Officer Redundancy), under Agenda Item 7 (Report of the Executive Leader and Executive Recommendations and Questions), on the grounds that they contain information relating to an individual and the financial or business affairs of a particular person.

This information is classed as exempt under paragraphs 1 and 3 of Schedule 12A to Section 100A of the Local Government Act 1972 (as revised by The Local Government (Access to Information) (Variation) Order 2006).

4. Civic Announcements

To consider any announcements made by the Lord Mayor in respect of Civic business.

5. Public Participation

At this point in the meeting, any member of the public who has registered to address the Council, or to ask a Member of the Council a question, on a matter directly relevant to the business of the Council or the City, may do so. The deadline for registering is **5:00pm on Wednesday 20 March 2019**. To register to speak please contact the Democracy Officer for the meeting, on the details at the foot of the agenda.

Filming, Recording or Webcasting Meetings

Please note this meeting will be filmed and webcast and that includes any registered public speakers, who have given their permission. This broadcast can be viewed at <http://www.york.gov.uk/webcasts>.

Residents are welcome to photograph, film or record Councillors and Officers at all meetings open to the press and public. This includes the use of social media reporting, i.e. tweeting. Anyone wishing to film, record or take photos at any public meeting should contact the Democracy Officer (whose contact details are at the foot of this agenda) in advance of the meeting.

The Council's protocol on Webcasting, Filming & Recording of Meetings ensures that these practices are carried out in a manner both respectful to the conduct of the meeting and all those present. It can be viewed at http://www.york.gov.uk/download/downloads/id/11406/protocol_for_webcasting_filming_and_recording_of_council_meetings_20160809.pdf

6. Petitions

To consider any petitions received from Members in accordance with Standing Order No.15. Notice has been received of 11 petitions, to be presented by:

Councillor Crawshaw, calling for a Resident Parking Scheme in Rectory Gardens.

Councillor Pavlovic, on behalf of the University of York Student Union, calling for a public inquiry into York's failing transport system.

Councillor K Taylor, in relation to the Railway Museum's expansion plans over Leeman Road.

Councillor Cullwick, calling to reverse the proposed £10 Park & Ride parking charge at the York Community Stadium.

Councillor D'Agorne, to present three petitions as follows:

- Save our Open Spaces, calling for CYC to protect the 'green' as open space on Fulford Cross;
- Residents Parking request – Kilburn Rd;
- Residents Parking request – Wellington St, Willis St, Gordon St, Wolsley St (Heslington Rd area)

Councillor Doughty, asking that the Council reduce the speed limit from 60mph to 40mph on Towthorpe Rd, Towthorpe.

Councillor Wells, on behalf of York Labour Women's Forum, calling on the City of York Council to pay the living wage to all their services suppliers' workers, as they have committed to do as a Living Wage Employer.

Councillor Waller, requesting that;

The Council reviews safety at the current junction of Tudor Road with Gale Lane and reintroduces the crossing island at this wide junction on a route to school and local shops and services;

The new junction with the Lowfields Playing Fields housing estate does not result in the loss of parking provision in the area; and

The Council ensures that there is no worsening of surface water issues in the surrounding area resulting from the building on playing fields.

Councillor Craghill, on behalf of Extinction Rebellion, asking the City of York Council to Declare a Climate Emergency.

7. Report of Executive Leader and Executive

Recommendations and Questions (Pages 51 - 80)

To receive and consider a written report from the Leader and, to answer questions on the work of the Executive, and the Executive recommendations for approval, as set out below:

Meeting	Date	Recommendations
Executive	14 February 2019	Minute 110:Chief Officer Redundancy <i>(report appended)</i>
Executive	18 March 2019	Investment in the redevelopment of Lincoln Court Independent Living Scheme [To follow] https://democracy.york.gov.uk/ieListDocuments.aspx?CategoryId=733&Mid=11469
Executive	18 March 2019	A Sustainable Future for York with Hyper Hubs [To follow] https://democracy.york.gov.uk/ieListDocuments.aspx?CategoryId=733&Mid=11469

8. Report of Deputy Leader and Questions (Pages 81 - 84)

To receive and consider a written report from the Deputy Leader and, to question the Deputy Leader thereon.

9. Motions on Notice

To consider the following Motions on Notice under Standing Order 22:

Motions submitted for consideration directly by Council, in accordance with Standing Order 22.1

(i) From Councillor K Taylor

Highways Standards

“Council notes that potholes affect all road users including cyclists, public transport users, those with mobility issues and private car users.

It further notes worrying trends on local road standards, including:

- An increase in secondary roads in need of repair jumping from 7% to 21% in the past three years;
- An increase in unclassified roads in need of repair jumping from 10% to 28% in the past three years;
- An increase in those local roads in the worst states of repair jumping from 16% to 24% in the past four years;
- York’s position as having the highest percentage of poorly maintained minor roads in the entire country.

Under investment in roads is an issue at both a local and national level, with 18% of the local road network estimated to be in need of repair nationally, with an associated cost of £9.31bn.

Council believes:

That greater investment in repairing York’s roads is urgently needed and that long term, more sustainable solutions must also be found including:

- Earlier detection and intervention;
- Better, more sustainable repair materials and technologies;
- Reducing wear through increased walking and cycling; and
- Increased investment in public transport to reduce car-dependency

Council resolves to ask the next Executive to make road repairs more of a local priority by:

- Adopting a progressive and game-changing strategy that seeks to reverse each of the above indicators to fewer than one in five roads being in need of repair;
- Investing at least an extra £1m each year for pothole repairs, targeted at secondary and unclassified roads, above current approved budgets; and
- Giving cyclists a fair deal by increasing the proportion of highways expenditure spent on cycling.”

(ii) From Councillor K Myers

Youth Clubs

“Council:

Believes it is vital for all young people to have the best possible start in life and that socialising with other young people and physical exercise outside of school plays a crucial role in this, as well as providing an antidote to an over-reliance on online activities;

Welcomes the joint administration's funding initiatives such as the £400k investment in upgrading 14 play parks, its £2.75m programme for new sporting facilities, including after school gymnastics coaching, at Burnholme and eight new sports pitches near Askham Bar, in addition to its commitment to fund all York libraries into the future whilst supporting their reinvention as relevant and accessible destinations for today's young people;

Is concerned however that many areas, especially outlying wards, lack access to facilities such as Youth Clubs which, unlike the case in some city centre wards, are not directly funded by the council.

Council therefore requests the Children, Education & Communities Policy & Scrutiny Committee to consider setting up a Task Group to engage with all relevant groups to look into the best way the city can work strategically to get the best use of resources (from everything from the use of council properties to volunteers' time) in order to boost

facilities and opportunities for young people in all parts of the city.”

(iii) From Councillor Reid

Investing in our roads and footpaths

“This Council notes that despite significant investment, a proportion of York’s roads, footpaths and cycle network are in need of further maintenance and reconstruction.

This Council further notes:

- According to the Department of Transport, 8% of the Council’s A roads were judged to be in need of maintenance, 22% of B and C roads are in need of work and 28% of unclassified roads require repair;
- To date, this administration has invested over £20 million into the city’s highways network, with a further £13 million secured in the recent 2019/20 Council Budget;
- That the previous Labour administration only invested £16,266,000 into the city’s highways network;
- That adverse weather conditions, particularly extreme wintry weather, has caused significant deterioration in the city’s road network;
- That due to the Conservative Government’s failure to deliver sufficient investment in the North, funding for our region’s transport system is the lowest at £844 per person during 2017/18, whilst for London, it was £4,155 per person and the next highest was the West Midlands, with £3,029 per person (according to IPPR North).
- That considerably more funding is required from

Central Government to further help maintain and develop York's road, footpath and cycle network.

Council believes that further action and additional funding from the Government is needed to address the extent of highways repairs and to deliver an enhanced cycle network in York.

Therefore, Council resolves:

- To formally request additional funding from the Government to further increase the scope and pace of highways repairs and cycle network enhancements across the city;
- To further review the current policy on unadopted roads, with a view to addressing the number of unadopted roads that are in very poor condition;
- To ask officers to identify a series of opportunities for the Council to improve sustainable transport infrastructure across the city, including options for new segregated cycle lanes.
- To ask officers to bring forward a report to the Executive that considers all options for a proactive city-wide road, footpath and cycle network reconstruction and enhancement programme, to include a ranking of the routes in the poorest condition, in order to minimise future expenditure on reactive repairs.”

(iv) From Councillor D'Agorne

Declare a Climate Emergency

“Council notes:

1. Humans have already caused irreversible climate

change, the impacts of which are being felt around the world. Global temperatures have already increased by 1 degree Celsius from pre-industrial levels.

Atmospheric CO₂ levels are above 400 parts per million (ppm). The latest report from the Intergovernmental Panel on Climate Change (IPCC) in October 2018 gave us 12 years to implement changes to keep global warming to a maximum of 1.5 degrees in order to avoid widespread drought, food scarcity, heat related deaths and loss of biodiversity including insects and vital food crop pollinators.

2. At present the world is on track to overshoot the Paris Agreement's 1.5°C limit before 2050. In order to reduce the chance of runaway global warming and limit the effects of climate breakdown, it is imperative that we as a species reduce our CO₂eq (carbon equivalent) emissions from their current 6.5 tonnes per person per year to less than 2 tonnes as soon as possible.
3. Individuals cannot be expected to make this reduction on their own. Society needs to change its laws, taxation, and infrastructure to make low carbon living easier and the new norm.
4. Carbon emissions result from both production and consumption.
5. City of York Council has already made some positive progress, but this is not enough. More can and must be done. The Independent Panel on Climate Change in its Oct. 2018 report was very clear that action from all parts of society is necessary and local government has a responsibility to lead the way.
6. City councils around the world are responding by declaring a 'Climate Emergency' and taking action to address this emergency.

Council believes that:

1. All levels of government (national, regional and local) have a duty to limit the negative impacts of climate

breakdown. Local councils that recognise this should not wait for their national governments to change their policies.

2. Cities are uniquely placed to lead the world in reducing carbon emissions, as they are in many ways easier to decarbonise than rural areas.
3. The consequences of global temperature rising above 1.5°C are so severe that preventing this from happening must be humanity's number one priority.
4. Bold local climate action can deliver economic and social benefits in terms of new green jobs, economic savings and market opportunities, as well as much improved well-being for York residents – for example through reducing fuel poverty and energy bills, encouraging healthy, active travel and improving green spaces and access to nature.

Council calls on the Executive to:

1. Declare a 'Climate Emergency'.
2. Commit to a target of making York carbon neutral by 2030, taking into account both production and consumption emissions (scope 1, 2 and 3 of the Greenhouse Gas Protocol).
3. Request a report within six months setting out the immediate actions the Council will take to address this emergency and a plan to measure annual city-wide progress towards meeting the 2030 target.
4. Work with partners across the city and across the region to deliver this new goal through all relevant strategies and plans and drawing on local and global best practice.
5. Actively lobby the Government to provide the additional powers and resources needed to meet the 2030 target.”

10. Questions to the Leader or Executive Members
To question the Leader and/or Executive Members in respect of any matter within their portfolio responsibility, in accordance with Standing Order 20.

11. Report of Executive Member (Pages 85 - 92)
To receive a written report from the Executive Member for Economic Development & Community Engagement, and to question the Executive Member thereon, in accordance with Standing Order 19.

12. Report of the Chair of the Customer & Corporate Services Scrutiny Management Committee (Pages 93 - 100)
To receive a report from Councillor Williams, Chair of the Customer & Corporate Services Scrutiny Management Committee (CSMC) on the work of the Committee.

13. Recommendations of the Gambling, Licensing & Regulatory Committee (Pages 101 - 102)

Meeting	Date	Recommendations
Gambling, Licensing & Regulatory Committee	11 February	Minute 28: Statement of Licensing Policy & Cumulative Impact Assessment

<https://democracy.york.gov.uk/ieListDocuments.aspx?CId=606&MId=10531&Ver=4>

14. Pay Policy 2019/20 (Pages 103 - 140)
To present the council's Pay Policy Statement for 2019/20 for approval.

15. Appointments and Changes to Membership of Committees and Outside Bodies for the Remainder of 2018/19. (Pages 141 - 142)
To consider the appointments and changes to membership of committees and outside bodies set out on the list attached to this summons.

16. Urgent Business

Any other business which the Chair considers urgent under the Local Government Act 1972.

a) Designation of Interim Monitoring Officer (Pages 143 - 146)

In light of there being no further ordinary meeting of Full Council until July 2019 and in accordance with section 100B (4)(b) of the 1972 Local Government Act, the Lord Mayor, as Chair of Full Council, has agreed that Members consider this report under urgent provisions in view of the statutory requirements for the Council to designate one person to act as Monitoring Officer in the specific absence of the current designee.

Democracy Officer

Laura Clark

Contact details:

- Tel – (01904) 552207
- Email: Laura.Clark@york.gov.uk

For more information about any of the following please contact the Democracy Officer responsible for servicing this meeting:

- Registering to speak
- Business of the meeting
- Any special arrangements
- Copies of reports and
- For receiving reports in other formats

Contact details are set out above.

www.york.gov.uk

This information can be provided in your own language.

我們也用您們的語言提供這個信息 (Cantonese)

এই তথ্য আপনার নিজের ভাষায় দেয়া যেতে পারে। (Bengali)

**Ta informacja może być dostarczona w twoim (Polish)
własnym języku.**

Bu bilgiyi kendi dilinizde almanız mümkündür. (Turkish)

یہ معلومات آپ کی اپنی زبان (بولی) میں بھی مہیا کی جاسکتی ہیں۔ (Urdu)

 (01904) 551550